SECTION M

EVALUATION FACTORS FOR AWARD

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TABLE OF CONTENTS

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M.1 CONTRACT FOCUS

The INEEL is a science-based, applied engineering national laboratory with EM as its present lead office. It couples scientific, engineering, systems, and business management expertise through operational excellence to execute multi-programmatic missions for the Department of Energy. During the INEEL's history, Nuclear Energy, Defense, and Energy Efficiency have all sponsored major efforts in R&D, testing, and operations. The EM Program now constitutes the major portion of current and future missions, although other user organizations utilize the unique facilities and operations that comprise the INEEL. The primary focus of this contract will be to execute the EM Program's cleanup mission while developing and strengthening the quality and depth of the science underpinning of the INEEL research and development portfolio in support of national missions. The INEEL serves in a leadership role in the provision of science and technology support to the national EM program. This will involve aggressively expanding the contributions to EM nationally, as well as leveraging this science, applied science, and engineering capability to NE, NN, EE, EH, FE, DP, ER and other customers. The INEEL also serves as an NE lead laboratory, and it is planned that the INEEL will increase its contribution to broader national environmental and energy missions. An important benefit and emphasis derived from implementation of these INEEL missions is technology leveraging, which will remain a continuing focus. Significant progress and success is expected in the initial contract period, to build a base for a long-term relationship. The overall performance of the Contractor during the initial contract period will be critical in justifying the exercise of option periods, as well as impacting any competitions that may follow.

M.2 BASIS FOR CONTRACT AWARD

This acquisition will be conducted pursuant to the policies and procedures in Federal Acquisition Regulation (FAR) Part 15 and Department of Energy Acquisition Regulation (DEAR) Part 915. DOE has established a Source Evaluation Board (SEB) to evaluate the proposals submitted for this acquisition. Proposals will be evaluated by the SEB members in accordance with the procedures contained in FAR Part 15, DEAR Part 915, and the Qualification and Evaluation Factors hereinafter described. The Government intends to award one contract as a result of this solicitation to the one responsible offeror whose offer conforms to the solicitation and is determined to represent the best value to the Government. It should be noted that the Government intends to award a separate cost reimbursement (no fee) contract for transition activities to the successful offeror.

Prior to any award a finding shall be made by the Source Selection Official whether possible Organizational Conflicts of Interest (OCI) exist with respect to a particular offeror or whether there is little or no likelihood that such conflicts exist. An award will be made if there is no OCI or if any OCI can be appropriately avoided or mitigated.

In this section of the solicitation, the term "offeror" should be deemed to mean single entity, consortium, joint venture, or any other teaming arrangement that may be proposed. When the term "offeror" is used in the Evaluation Factors, it should be deemed to include major subcontractors and/or teaming partners.

M.3 OVERALL RELATIVE IMPORTANCE OF EVALUATION FACTORS

The Technical, Business Management and Resource Excellence Evaluation Factors shown in Table M.3.1 will be point scored as follows:

Table M.3.1

Evaluation Factors		
No.	Description	Total Points Possible
A	**Technical**	
A-1	Program Accomplishment	150
A-2	Laboratory Development	100
A-3	Environment, Safety, Health and Quality Assurance	100
A-4	Transition Plan	30
	Subtotal - Technical	380
B	**Business Management**	
B-1	Management Organization	50
B-2	Management Systems Integration	50
B-3	Business Approach	50
	Subtotal – Business Management	150
C	**Resource Excellence**	
C-1	Offeror Experience and Past Performance	170
C-2	Key Personnel Qualifications	300
	Subtotal – Resource Excellence	470
	Total	**1,000**

The Cost and Fee aspects of the offer and other written information will be evaluated against the evaluation factors set forth in Section M.5 but will not be point scored. However, the Cost and Fee aspects of the offer and other written information will be considered in the overall evaluation of offers in the tradeoff process to select best value. The offer that is considered to represent the best value to the Government will be selected for contract award.

For evaluation Factor A-1, subfactor (a) is more important than subfactor (b).

For evaluation Factor A-2, subfactor (a) is more important than subfactor (b).

For evaluation Factor A-3, subfactor (a) and subfactor (b) are equally important.

The Technical, Business Management, and Resource Excellence Evaluation Factors (under M.4) when combined are significantly more important than the Cost and Fee Evaluation Factors (under M.5).

Cost and Fee Evaluation Factors (Not Point Scored)

D-1 Fee Discount

D-2 Management Structure Cost

D-3 Transition Cost

The Cost and Fee Evaluation Factors are all equally important.

M.4 TECHNICAL, BUSINESS MANAGEMENT, AND RESOURCE EXCELLENCE EVALUATION FACTORS

TECHNICAL EVALUATION FACTORS

DOE will evaluate the offeror's potential capability to perform through its approach, understanding and knowledge of the technical requirements of the prospective contract and statement of work and will perform an assessment of contract performance risk.

The following Technical Factors will be evaluated:

A-1 Program Accomplishment

(a) EM Programs

(i) Approach for execution and demonstrated understanding of EM work described in the Idaho "Paths to Closure" in light of the funding constraints (See INEEL Funding Profile and supplemental information in Section L, Attachment F), and in consideration of compliance requirements of the Spent Fuel Settlement Agreement and FFA/CO; (ii) approach for prioritization of compliance, operations, R&D and any other activities competing for available funds; (iii) identification of key issues expected in the INEEL EM Program and complex-wide EM issues affecting the INEEL; (iv) identification of key activities to support DOE's regulatory interfaces to ensure that compliance is maintained; (v) approach for infusion of new technologies or other innovative approaches to enhance efficiencies and optimize scope, schedules, and costs; and (vi) approach for utilization of appropriate make/buy decisions to increase subcontracting in the EM program.

(b) Other Programs

(i) Approach for management and development of other DOE programs at INEEL, including those sponsored by NE, NN, EE, EH, FE, DP and ER; (ii) ensuring reliable operation of the ATR, isotope production, TRA Hot Cells for NE, and SMC; and (iii) approach for infusion of new technologies to enhance schedule, cost and increase efficiencies.

A-2 Laboratory Development

(a) Short- and Long-Term Laboratory Development

(i) Assessment of and approach for execution of the INEEL Long Range Plan; (ii) Laboratory Director's function in developing the underpinning of the INEEL's science base and in focusing INEEL science and technology capabilities on the EM mission while increasing support for other regional and national missions; (iii) developing the R&D portfolio, management of LDRD, optimizing technology application; (iv) leveraging and further development of existing facilities, including ATR, IRC, and SMC; (v) proposed role in any initiatives in nuclear technology development; (vi) university R&D alliances and collaborations to expand the science base and technical training with a focus on local, regional and national institutions.

(b) Technology Leveraging

(i) Approach for commercialization of technologies through licensing, spin-offs, and other techniques via collaborative partnerships with government, industry, universities, and small businesses; (ii) and compatibility of INEEL technology programs with the offeror's corporate product lines.

A-3 Environment, Safety, Health and Quality Assurance

(a) Implementing ISMS at all organizational levels on a single, site-wide, integrated basis, building on ongoing systems and programs; improving ES&H management and culture; evaluating and demonstrating achievements; and selecting and managing subcontractors from an ES&H standpoint. The offeror is reminded that Integrated Safety Management includes all aspects of environmental operations, environmental compliance, safety and health.

(b) Implementing an effective QA Program to support the multiple program needs of the INEEL on a single, site-wide, integrated basis, improving on ongoing systems and programs; selecting and managing subcontractors from a QA standpoint; and ability to support NRC licensing activities in addition to the environmental operations and laboratory development.

A-4 Transition Plan

Approach for providing a smooth and orderly transition; planned interaction with LMITCO and DOE; minimizing impacts on continuity of operations; identifying key issues and milestones; and resolving barriers to a smooth transition.

BUSINESS MANAGEMENT EVALUATION FACTORS

DOE will evaluate the offeror's potential capability to perform through its approach, understanding and knowledge of the business management requirements of the prospective contract and statement of work and will perform an assessment of contract performance risk.

The following Business Management Factors will be evaluated:

B-1 Management Organization

Proposed management organization, functioning as a team, and utilization of diversity to enhance effectiveness; organizational structure; integration of laboratory development

with EM mission performance; key personnel selection; external (e.g., public and media) and intergovernmental communications; employee concerns; and the Laboratory Director's function in leveraging of the R&D component towards energy and environmental missions.

B-2 Management Systems Integration

Integration of site-wide program management, business management and support functions [e.g., work planning, safety and environmental data, procurement, human resources, legal, information resources (including Y2K), labor relations, management controls, safeguards & security, property, transportation, public affairs, external communications, and financial and accounting services].

B-3 Business Approach

Achieving sound, integrated, single site-wide business objectives, which include: the offeror's teaming arrangement; business processes to enhance operational efficiency; make/buy decision process; SDB targets (extent of participation); commitment to performance-based incentives including suggested areas for additional performance-based incentives; parent organization support and commitment to the success of the INEEL, including mutually beneficial corporate investment at the INEEL.

RESOURCE EXCELLENCE EVALUATION FACTORS

DOE will evaluate the offeror's potential capability to perform the requirements of the prospective contract and statement of work based on its experience, past performance and the key personnel resources it brings to the INEEL . This will include an assessment of contract performance risk.

C-1 Offeror Experience And Past Performance

DOE will evaluate the offeror's experience and past performance regarding the following (listed in descending order of importance):

(1) Execution of work similar to the Statement of Work in type, scope, complexity, dollar value, and risk.

(2) Noteworthy management initiatives leading toward operational excellence, especially related to ESH&QA.

(3) Development and implementation of project strategies, plans, budgets, baselines, integrated site baselines and critical path analyses, status tracking, monitoring, reporting, and corrective action implementation.

(4) Managing regulatory compliance programs and regulatory interfaces.

(5) Management of large, complex projects including those projects utilizing teaming partners.

(6) Management of significant research and development organizations or organizational components.

(7) Experience in dealing with unique technical challenges and technology issues.

(8) Corporate support to program missions.

(9) Management of complex human resource and labor relations issues to include: compensation philosophy and strategy; experience with construction, maintenance, and operating unions; and, experience with handling skills mix changes.

(10) Experience in dealing with tribal officials, stakeholders, regulators, and the media.

(11) Managing R&D individually and in collaborative arrangements to include commercial results.

(12) Recognized accomplishments, awards, professional licenses and certifications.

(Note: Offerors without a record of relevant past performance, or for whom information on past performance is not available, will be evaluated neither favorably nor unfavorably on past performance.)

C-2 Key Personnel Qualifications

Through resumes and reference checks, DOE will evaluate the qualifications of proposed key personnel. Qualifications include the depth and breadth of education, experience, licenses/certifications, publications, awards, past performance, interpersonal skills and reputation. Each key person will be evaluated for qualifications relevant to their assigned positions under the twelve experience and past performance elements under Evaluation Factor C-1. The evaluated score for this factor will be based on the total cadre of key personnel.

(Note: Key personnel without a record of relevant past performance, or for whom information on past performance is not available, will be evaluated neither favorably nor unfavorably on past performance.)

M.5 COST AND FEE EVALUATION FACTORS

D-1 Fee Discount Factor

The fee discount factor will be evaluated for its savings to the Government and effect on performance expectations.

D-2 Management Structure Cost

The management structure cost will be evaluated for reasonableness and realism. Most probable cost will be considered in this evaluation.

D-3 Transition Cost

The transition cost will be evaluated for reasonableness and realism. Most probable cost will be considered in this evaluation.

(Note: There will be no determination or evaluation of contract costs overall. Such a determination or evaluation would be contrary to the concepts underlying management and operating contracts wherein the uncertainties involved in contract performance do not permit accurate estimating of total cost for the period of performance for this contract.)